



# Practice Assurance Regulations

**EFFECTIVE FROM 1 JULY 2019** 

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# PRACTICE ASSURANCE REGULATIONS

These Practice Assurance (PA) regulations were made by ICAEW's Council on 6 October 2004 and came into force on 1 November 2004. The regulations were last amended by the ICAEW Regulatory Board on 1 July 2019 and are applicable wherever members are required under the Principal Bye-laws to hold a practising certificate.

# Interpretation

1. In these *regulations*, unless the context otherwise requires or express reference is made, words and phrases have the same meaning as in ICAEW's Principal and Disciplinary Bye-laws. Furthermore:

annual return means the return sent to PA firms and PC holders by ICAEW requesting information for the purposes of the PA scheme;

business days means normal working days in England excluding Saturdays, Sundays, Public and Bank holidays;

PA contact principal means a person appointed by the PA firm to be the main point of contact with ICAEW for the purposes of the PA scheme and in connection with these regulations;

PA firms means the firms within scope of these regulations as set out in regulation 6;

PA penalty means the financial penalty which the PA firm or PC holder agrees to pay ICAEW for a breach or breaches of these or other regulations which the firm / PC holder agrees have been committed;

PA reviewer means the person or persons appointed by ICAEW to review PA firms and PC members:

PA scheme means the scheme, system or arrangements for the inspection, monitoring and review of the efficiency and competence of PA firms and PC holders made under sub-clause 1(b) (viiiB) of the Supplemental Charter;

PA standards means the principles-based standards issued in conjunction with the PA scheme:

PC holder means a member holding a practising certificate;

*PC member* means a PC holder engaged in public practice in a firm which is not a member firm;

Practice Assurance Committee means the committee appointed to have operational responsibility for the PA Scheme and which is accountable to the ICAEW Regulatory Board;

regulations means these Practice Assurance Regulations

review means the review of the PA firm or PC member by a PA reviewer which may take the form of a desktop and/or telephone review or onsite visit;

review date means the date or dates specified in the review notice;

review notice means a notice specifying a date or dates for a review served on the PA firm or PC member; such notice may include a description (whether in specific or general terms) of the information and records required during the visit.

Use of Description Regulations means The Regulations governing the Use of the Description 'Chartered Accountants' and ICAEW general affiliates, as amended or modified from time to time.

- 2. Headings do not affect the interpretation of these *regulations*. The *regulations* will be governed by, and interpreted according to, English law.
- 3. Any reference to legislation, bye-laws, regulations or other documents will apply to any re-enactment, re-issue or amendment.

#### Guidance

Guidance is provided below to help with the application of these regulations. It is distinguished from the regulations by being in light type.

#### **Notices**

- 4. A notice or other document to be served under these *regulations* may be delivered by hand, email or by first class post as follows:
  - a. if delivered by hand, service will take effect immediately;
  - b. if sent by email, service will be deemed to take effect at 9 am on the next business day following the date of transmission, provided the notice or other document is sent to the most recent email address given by the addressee; and
  - c. if sent by post, service will be deemed to take effect 2 *business days* after posting, provided the notice or other document is sent to the latest address given by the addressee.
- 5. Any notice or other document required to be given or sent to ICAEW shall be given or sent to ICAEW at the following address:

ICAEW – Professional Standards Department 321 Avebury Boulevard Milton Keynes MK9 2FZ

# Scope

- 6. These regulations apply to:
  - a PC holders:
  - b member firms:
  - c contracted firms as defined in ICAEW's Disciplinary Bye-laws; and
  - d firms which hold a dispensation to use the description 'Chartered Accountants' under the Use of Description Regulations and which are required, or have undertaken, to be part of the PA scheme.

# **Continuing obligations**

- 7. *PC holders* and *PA firms* shall, at all times, comply with these *regulations* and act in accordance with the *PA standards*.
- 8. PC holders and PA firms shall cooperate with ICAEW, its staff and the Practice Assurance Committee in carrying out its or their functions under the PA scheme. In particular, PC holders and PA firms shall comply with and/or fulfil any undertakings or assurances given to the Practice Assurance Committee or ICAEW staff following reviews.
- 9. If any functions or responsibilities of ICAEW under the *PA scheme* are undertaken by another person or body with the agreement of ICAEW, *PC holders* and *PA firms* shall cooperate with such other person or body as if it were ICAEW.
- 10. ICAEW's logo and/or the legend, 'A member of the ICAEW Practice Assurance scheme' may be used by:
  - a member firms; or
  - b firms which are permitted to use the description 'Chartered Accountants' under the *Use of the Description Regulations* and which are required, or have undertaken, to be part of the *PA scheme*.

Contracted firms, which do not fall within the definition in paragraph (b) above, may use the legend but shall not use the ICAEW logo. Any use of the logo or legend shall be in accordance with the terms and/or guidance specified by ICAEW.

- 11. All PA firms shall appoint from that firm a PA contact principal who shall be:
  - a in the case of a sole practice, the practitioner;
  - b in the case of a partnership, a partner;
  - c in the case of a limited liability partnership (LLP), a member of the LLP or a member or its management board; or
  - d in the case of a corporate body, a director or member of its management board.

#### Guidance

The role of the *PA contact principal* is to be responsible for ensuring that the firm complies with these *regulations*. The *contact principal* should be of sufficient seniority and influence within the firm to ensure that others will act on their instructions.

Except in the case of a sole practice, the firm shall notify ICAEW immediately of the appointment of the *PA contact principal* on joining the *PA Scheme* and shall notify ICAEW within 10 business days or any change to the appointment (see regulation 13).

- 12. PA firms and PC holders shall supply, in accordance with the terms and return dates specified, any information and/or documentation requested by ICAEW or the Practice Assurance Committee in exercising its functions and responsibilities under the PA scheme and these regulations (whether in the annual return or otherwise).
- 13. *PA firms* shall notify the ICAEW as soon as practicable and, at the latest, within 10 *business days* of the date of any changes to:
  - a. the information that has previously been provided relating to the composition of the firm;
  - b. the name and/or contact details of the PA contact principal;
  - c. the name or trading name of the firm;
  - d. the firm's registered address;
  - e. the firm's main telephone number; and
  - f. the firm's email address.

Provision of this information under ICAEW's Audit Regulations and Guidance, Local Audit Regulations, Designated Professional Body (Investment Business) Handbook, Probate Regulations or Licensed Practice Handbook shall satisfy this regulation.

# **Practice Assurance reviews**

- 14. ICAEW will notify a *PA firm* or a *PC member* not less than *30 business days* in advance of a *review*.
- 15. Subject to regulation 16 if, on the receipt of the review notice, the PA firm or PC member is of the opinion that it will not be convenient to comply with regulations 18 and 19 on the review date, the PA firm or PC member shall, not more than 10 business days after service of the review notice, inform ICAEW in writing of 3 further dates (being business days) on which regulations 18 and 19 can be met.
- 16. The 3 'further dates' referred to in regulation 15 shall be no later than 45 business days after the review date, and the PA firm or PC member shall comply with all reasonable requests by ICAEW to reschedule the date of the review.
- 17. Regulations 14, 15 and 16 will not apply where the Chair of the *Practice Assurance Committee* is of the opinion that it is in the public interest for a review to be conducted with less than 30 business days' notice. Where the Chair is of that opinion, they will authorise the issue of a review notice to a PA firm or PC member.
- 18. A *PA firm* or *PC member* shall provide appropriate facilities to the *PA reviewer* to enable them to carry out their functions during an onsite review visit.

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- 19. The *PA firm* or the *PC member* shall use best endeavours to ensure that the following are available during an onsite review visit:
  - a in the case of a PA firm, the PA contact principal and all relevant staff;
  - b in the case of a *PC member*, the *PC member*;
  - c in the case of a *PA firm* and a *PC member* all information, books, records and documents whether in hard copy or electronic form (including those specified in the *review notice*) which ICAEW considers necessary to enable it and the *PA reviewer* to perform their functions under the *PA scheme*.
- 20. Following a review, any issues or concerns will be notified by ICAEW in writing to the *PA firm* or *PC member*. The *PA firm* or *PC member* shall, within 15 business days of service of such notification (or such longer period as may be allowed), provide a response in writing to ICAEW addressing such issues or concerns.
- 21. If, after considering any response received from a *PA firm* or a *PC member* under regulation 20 or for any other reason, ICAEW considers that a further review is necessary or desirable it shall notify the *PA firm* or *PC member in* writing. The *PA firm* or *PC member* shall be responsible for ICAEW's charge for the further review.

#### General

- 22. ICAEW shall keep confidential all material and information provided by *PA firms* or *PC holders* in connection with the *PA scheme*, whether oral or in writing, except that such material or information may be disclosed (directly or indirectly) to any person or body undertaking regulatory or law enforcement responsibilities for the purpose of assisting that person or body in exercising their functions or responsibilities or where such disclosure is required by law.
- 23. Any breach of these *regulations* by a *PA contact principal* shall be deemed also to be a breach by the *PA firm*.

#### **Fees**

- 24. Payment of the *PA scheme* fee is due on the same date, and under the same conditions, as apply to the practising certificate fee.
- 25. A member who has been granted an exemption from the requirement to pay the practising certificate fee will be exempt from the requirement to pay the *PA scheme* fee for the same period.
- 26. Failure to pay the *PA scheme* fee or a charge levied under regulation 21 will have the same consequences in relation to a *PC holder's* eligibility to hold a practising certificate as failure to pay the practising certificate fee.

#### The Practice Assurance Committee

- 27. The *Practice Assurance Committee* shall:
  - a. comprise at least 10 members, of whom at least half must be lay (non-accountant) members; and

- b. have a quorum of 4 members, comprising 2 accountant members and 2 lay (non-accountant) members.
- 28. The *Practice Assurance Committee* is responsible for all operational matters relating to the *PA scheme*, including:
  - a. considering reports arising from Practice Assurance *reviews* carried out by ICAEW's Quality Assurance Department;
  - b. requesting that *PA firms* and *PC holders* carry out remedial action or activities based on such reports;
  - c. obtaining assurances and/or undertakings from *PA firms* and *PC holders* to carry out remedial action or activities;
  - directing, in accordance with regulation 21, that PA firms or PC members be subject to a further monitoring review and determining the fee payable for that review;
  - e. considering issues or matters referred to the *Practice Assurance*Committee by the ICAEW Regulatory Board or ICAEW staff;
  - f. making representations to the ICAEW Regulatory Board on policy matters relating to the *PA scheme*;
  - g. referring potential disciplinary matters for investigation to ICAEW's Professional Conduct Department in accordance with *regulation* 33;
  - h. proposing *PA penalties* to *PC holders* and *PA firms* in accordance with regulation 35 with the consent or the individual / firm.
- 29. The following persons may attend a meeting of the *Practice Assurance Committee:* 
  - a members of the Committee;
  - b the secretary to the Committee;
  - c any member of ICAEW staff whose role it is to advise or inform the Committee on ICAEW's bye-laws, regulations or the law, or its responsibilities, duties, powers and procedures under these regulations;
  - d any other person whom the Committee permits.
- 30. Except where regulation 28(h) applies, the *Practice Assurance* Committee may delegate any of its functions or duties to a sub-committee, ICAEW staff or other duly appointed agent.
- Guidance While the Practice Assurance Committee may, in general, delegate the exercise of its functions to a sub-committee, ICAEW staff or other duly appointed agent, it may not delegate the power to propose to a Practice Assurance penalty to an individual or firm for breaches of these or other regulations.
- 31. If the *Practice Assurance Committee* appoints a sub-committee to carry out one or more of its functions, that sub-committee shall comprise at least 2 accountant members and 2 lay (non-accountant) members.
- 32. The *Practice Assurance Committee* may propose a *PA penalty* or refer a fact or matter to ICAEW's Professional Conduct Department for investigation if it considers:
  - a. that the PA firm or PC holder is not complying, or has not complied previously, with these regulations or other ICAEW bye-laws, regulations or standards;

- b. that the *PA firm* or *PC holder* is not complying with any legal requirements including those under anti-money laundering legislation;
- c. that the *PA firm* or *PC holder* is over 30 days late submitting any required returns, reports, information or documentation;
- d. that the PA firm or PC holder has failed to comply on one or more occasion with assurances or undertakings provided to the Committee or ICAEW;
- e. that the *PA firm* or *PC member* has failed to comply with its or their obligations under there *regulations* regarding monitoring *reviews*; or
- f. that, for any other reason, a *PA penalty* or a referral of the matter for further investigation would be appropriate given the conduct of the *PA firm* or *PC holder*.
- 33. The *Practice Assurance Committee* shall notify ICAEW's Professional Conduct Department of any fact or matter which, in the opinion of the *Committee*:
  - a. indicates that the a *PA firm* or *PC holder* may be liable to disciplinary action under the Disciplinary Bye-laws; and
  - b. is appropriate for referral rather than disposal by way of a PA penalty.
- 34. In carrying out its responsibilities under regulation 28(h) the *Practice*Assurance Committee may have regard to the disciplinary record of the *PA firm* or *PC holder*.

Guidance

In determining the action required following a PA review, the Practice Assurance Committee may take into account the disciplinary record of an individual or firm.

## **Practice Assurance penalties**

Guidance

The Practice Assurance Committee may decide that a referral to ICAEW's Professional Conduct Department to investigate an apparent failure to comply with these or other regulations is not appropriate. Instead, with the agreement of the individual / firm, the Practice Assurance Committee may propose a Practice Assurance penalty to the individual / firm. The following regulations explain this process.

- 35. The *Practice Assurance Committee* may propose a *PA penalty* to a *PA firm* or *PC holder* subject to the following:
  - a The *Practice Assurance Committee* will decide the amount of the penalty and when it is to be paid (which may be by way of instalments) and will set this out in a letter to the *PA firm* or *PC holder* proposing the penalty; and
  - b If the *PA firm* or *PC holder* accepts that a breach of these or other regulations has occurred and wishes to accept the terms on which the penalty is proposed, they must notify the PCD Committee Secretary within 10 *business days* of the date of service of the letter from the *Practice Assurance Committee* containing the proposal.
- 36. The *Practice Assurance Committee* will take account of any comments made by a *PA firm* or *PC holder* on the terms or the amount of the *PA penalty*. It may then reduce the amount of the penalty.

- 37. If the *PA firm* or *PC holder* accepts the penalty proposed under regulation 36, the *Practice Assurance Committee*, as soon as practicable:
  - a will make the order: and
  - b may publish its decision in any way it decides once the order has taken effect.
- 38. If the *Practice Assurance Committee* makes an order under regulation 37, it shall take effect after 7 days following service on the individual / firm.
- 39. ICAEW will keep the details of any agreed penalty, and the order made, and the Practice Assurance Committee and ICAEW may use this information in the future.
- 40. Where the *Practice Assurance Committee* has proposed a *PA penalty* in accordance with regulation 35, but the *PA firm* or *PC holder*:
  - a does not agree that a breach or breaches have been committed;
  - b does not agree to the terms of the proposed penalty; or
  - c fails to comply with the terms of the penalty,

the matter may be referred to ICAEW's Professional Conduct Department for investigation and dealt with in accordance with ICAEW's Disciplinary Bye-laws.

## Guidance

PA penalties are likely to be offered for less serious breaches of the Practice Assurance and other regulations e.g. where:

- a member has engaged in public practice without holding a practising certificate;
- a firm has failed to submit an annual return within the timeframe specified; or
- a firm has failed to supply a copy of a bank trust letter upon request.

Once a matter has been dealt with by way of a Practice Assurance penalty there will be no further disciplinary action against the individual / firm, however details of the penalty will form part of the individual / firm's disciplinary record and may be taken into account in the future.

41. There are no rights of review or appeal against a PA penalty.

Guidance

As a PA penalty may only be imposed on an individual or firm with their agreement, there is no right of review or appeal.

# **Transitional arrangements**

42. These *regulations* were amended with effect from 1 July 2019.

Any issues arising out of, or identified during the course of, *reviews* commenced by ICAEW prior to 1 July 2019, or issues arising during follow-up activity to those *reviews*, shall be dealt with on the basis for the PA regulations in force up until 30 June 2019.

Reviews, or scheduling and/or follow-up activity carried out by ICAEW in connection with those *reviews* on or after 1 July 2019 shall be conducted on the basis of these *regulations*.